Weekly Compilation of

Presidential Documents

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WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

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Week Ending Friday, November 29, 1985

United States-Soviet Relations

Radio Address to the Nation.
November 23, 1985

My fellow Americans:

This has been a busy and eventful week for Nancy and me. Now that the summit in Geneva is behind us, we need to look ahead and ask where do we go from here?

As I told Congress, we've made a fresh start in U.S.-Soviet relations. Every issue was on the table, and our 15 hours of discussions were tough and lively throughout. I got a better perspective from listening to General Secretary Gorbachev, and I think he went home with a lot to think about, too.

I plan to meet Mr. Gorbachev again next year in Washington, but between now and then, we have much work to do. Opportunities to address important problems of Soviet-American relations should not be squandered. We must always be realistic about our deep and abiding differences, but we should be working for progress wherever possible.

On arms control, the Soviets, after several years of resisting talks, have now agreed that each side should cut nuclear arms by 50 percent in appropriate categories. And in our joint statement, we called for early progress on this, directing the emphasis of the talks toward what has been the chief U.S. goal all along: deep, equitable, fully-verifiable reductions in offensive weapons. If there's a real interest on the Soviet side, there's a chance the talks can begin to make headway.

Mr. Gorbachev and I discussed our work on SDI, America's Strategic Defense Initiative. I told him that we're investigating nonnuclear defensive systems designed to destroy offensive missiles and protect people. Although reluctant to acknowledge it, the Soviets have been carrying forward a research program, far more extensive than ours, on their own version of SDI.

I think it's fair to point out that the Soviets main aim at Geneva was to force us to drop SDI. I think I can also say that after Geneva Mr. Gorbachev understands we have no intention of doing so—far from it. We want to make strategic defense a strong protector of the peace. A research and testing program that may one day provide a peace shield to protect against nuclear attack is a deeply hopeful vision, and we should all be cooperating to bring that vision of peace alive for the entire world.

Regional conflicts were prominent in our discussions, and we'll be watching very closely for any change in Soviet activities in the Third World. Another resounding vote of the U.N. General Assembly has just called for Soviet withdrawal from Afghanistan. Next month a new round of talks on this question takes place, also under United Nation auspices. If these talks are to succeed, the Soviets must provide a timetable for getting out and recognize that the freedom fighters will not be conquered.

On bilateral and human rights questions, there were some small, encouraging steps before the summit, and in the agreements we reached there, to promote people-to-people contacts. In both areas, we're hoping greater steps will follow. As I also told the Congress, human rights is a true peace issue.

If there is one conclusion to draw from our fireside summit, it's that American policies are working. In a real sense, preparations for the summit started 5 years ago when, with the help of Congress, we began strengthening our economy, restoring our national will, and rebuilding our defenses and alliances.

America is strong again, and American strength has caught the Soviets attention. They recognize that the United States is no longer just reacting to world events; we are in the forefront of a powerful, historic tide for freedom and opportunity, for progress and peace.

There's never been a greater need for courage and steadiness than now. Our strategic modernization program is an incentive for the Soviets to negotiate in earnest. But if Congress fails to support the vital defense efforts needed, then the Soviets will conclude that America's patience and will are paper thin, and the world will become more dangerous again.

Courage and steadiness are all important for freedom fighters, too. I made it clear in Geneva that America embraces all those who resist tyranny and struggle for freedom. Breaking faith with freedom fighters would signal that aggression carries no risk, and this we will not allow.

My fellow Americans, we are entering a season of hope. If we remain resolute for freedom and peace, if we keep faith with God, then our American family, 238 million strong, will be even more thankful for next year.

Again it's wonderful to be home; so until next week, thanks for listening. God bless you.

***Note:** The President spoke at 12:06 p.m. from the Oval Office at the White House.*

National Day of Fasting To Raise Funds To Combat Hunger, 1985

Proclamation 5413. November 23, 1985

By the President of the United States of America

A Proclamation

At this time of national Thanksgiving, when we thank God for our many blessings, we are especially mindful of those in distress. And we thank God for inviting us to respond with open hearts to the cry of the afflicted and the needy. For in being generous to others we become more like Him Who has been so generous to us. Most recently, we heard the cry for help that came from the rubble of Mexico City and from the people of Colombia whose villages were engulfed by mud slides. We heard and we responded.

Similarly, we hear and we continue to respond to the cry that comes to our ears from the famine-stricken regions of Africa. That famine has already caused the death of hundreds of thousands of people and endangers the lives of millions. The solution to such famine involves not only rushing emergency food and medical supplies to the areas stricken, but also improving agricultural policies and enlisting greater cooperation by certain governments with international relief agencies.

Americans from all walks of life and every part of our country have responded quickly and generously to every famine that has occurred since World War II. And we have already raised more than $120 million for emergency relief for victims of the current famine in Africa. The generosity and compassion of our people deserve to be recognized and commended.

It has been estimated that in Africa 24 people die of starvation each minute; clearly much more must be done.

Various private organizations are organizing a day of fasting as a means by which Americans can show their concern, express solidarity with the plight of fellow human beings suffering from hunger, and draw attention to efforts to raise funds to help the victims of famine.

The Congress, by House Joint Resolution 386, has designated November 24, 1985, as "National Day of Fasting to Raise Funds to Combat Hunger" and authorized and requested the President to issue a proclamation in observance of this event.

Now, Therefore, I, Ronald Reagan, President of the United States of America, do hereby proclaim November 24, 1985, as National Day of Fasting to Raise Funds to Combat Hunger. I call upon the people of the United States to observe such day with appropriate ceremonies and other activities and to consider donating to relief organizations fighting hunger.

In Witness Whereof, I have hereunto set my hand this twenty-third day of November, in the year of our Lord nineteen hundred and eighty-five, and of the Independ-

ence of the United States of America the two hundred and tenth.

Ronald Reagan

[*Filed with the Office of the Federal Register, 10:27 a.m., November 25, 1985*]

Note: The text of the proclamation was released by the Office of the Press Secretary on November 25.

United States Arms Sale to Jordan

Statement by the President.
November 25, 1985

On October 21 I submitted to the Congress a formal notification of the proposed sale of fighter aircraft, air defense missiles, armored vehicles, and other equipment to the Hashemite Kingdom of Jordan. The number and type of arms included in our proposal were selected only after careful study of Jordan's legitimate defensive needs.

I have today signed into law Senate Joint Resolution 228, which provides that no letter of offer for any of the advanced weapons systems, including advanced aircraft and advanced air defense systems, included in our proposed sale to Jordan will be valid before March 1, 1986, unless Jordan enters direct negotiations with Israel before that date. This legislation expresses Congress' belief that the peace process should be our primary concern.

Peace remains my main concern, as it is that of King Hussein, Prime Minister Peres, and other responsible leaders throughout the Middle East. King Hussein has taken dramatic steps towards peace, steps which have exposed him and the people of Jordan to strong pressure and bloody violence from those adamantly opposed to any peaceful settlement. Our arms proposals are designed to strengthen Jordan's ability to pursue its demonstrated commitment to peace.

In the months between now and March 1, we will continue to work towards achieving the goal we all share, the goal King Hussein outlined in his recent speech to the United Nations General Assembly: prompt, direct negotiations between Jordan and Israel. I remain equally committed to providing Jordan the defensive arms it requires. These weapons are neither a reward nor penalty for Jordan's actions, but tangible proof that we remain committed to providing a good friend of many years with the tools needed to protect itself during the search for peace in a troubled region.

Department of Housing and Urban Development-Independent Agencies Appropriations Act, 1986

Statement on Signing H.R. 3038 Into Law.
November 25, 1985

I have today signed H.R. 3038, a bill providing for appropriations for the Department of Housing and Urban Development and several independent agencies, including the Federal Emergency Management Agency (FEMA). This bill would also authorize FEMA, through a new "national board," to oversee an emergency food and shelter program.

I am deeply concerned about the membership of the Board. Under this bill the Board is to be composed of seven members who would be officers of the executive branch because the Board will perform executive functions. If read literally, the bill would permit six private organizations to appoint members of the Board, in violation of the appointments clause of the Constitution (Article II, section 2, clause 2). In order to avoid this constitutional infirmity, I direct the Director of FEMA to construe this provision as granting him complete discretionary authority to determine who should be appointed to the national board. The organizations mentioned in the bill may make recommendations, but only the Director, as the "head of a department," *id.*, is authorized to appoint members to the Board.

The bill also provides, in section 413, that "[n]o part of any appropriation contained in this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States." The "applicable law of the United States" includes, of course, the Constitution

and the decision of the Supreme Court in *INS* v. *Chadha*. Under the Constitution and that decision, the "resolution of disapproval" referred to in section 413 must be a joint resolution presented to the President for approval or disapproval.

***Note:** As enacted, H.R. 3038 is Public Law 99–160, approved November 25.*

United States-Sweden Social Security Agreement

Message to the Congress Transmitting the Agreement. November 25, 1985

To the Congress of the United States:

Pursuant to section 233(e)(1) of the Social Security Act, as amended by the Social Security Amendments of 1977 (P.L. 95–216, 42 USC 433(e)(1)), I transmit herewith the Agreement between the United States of America and the Kingdom of Sweden on Social Security which consists of two separate instruments. The Agreement was signed at Stockholm on May 27, 1985.

The U.S.-Sweden agreement is similar in objective to the social security agreements already in force with Italy, the Federal Republic of Germany, Switzerland, Canada, Belgium, Norway, and the United Kingdom. Such bilateral agreements, which are generally known as totalization agreements, provide for limited coordination between the United States and foreign social security systems to overcome the problems of gaps in protection and of dual coverage and taxation for workers who move from one country to the other.

I also transmit for the information of the Congress a comprehensive report prepared by the Department of Health and Human Services, which explains the provisions of the Agreement and provides data on the number of persons affected by the Agreement and the effect on social security financing as required by the same provision of the Social Security Act.

The Department of State and the Department of Health and Human Services join with me in commending the U.S.-Sweden Social Security Agreement and related documents.

Ronald Reagan

The White House,
November 25, 1985.

Budget Deferrals

Message to the Congress. November 25, 1985

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report 8 new deferrals of budget authority for 1986 totaling $2,023,327,275. The deferrals affect accounts in Funds Appropriated to the President, the Departments of Commerce, Defense-Military, Health and Human Services, Transportation, and Treasury.

The details of these deferrals are contained in the attached report.

Ronald Reagan

The White House,
November 25, 1985.

***Note:** The attachment detailing the deferrals are printed in the* Federal Register *of December 2, 1985.*

Situation in Cyprus

Letter to the Speaker of the House and the Chairman of the Senate Foreign Relations Committee. November 25, 1985

Dear Mr. Speaker: (Dear Mr. Chairman:)

In accordance with Public Law 95–384, I am submitting to you a bimonthly report on progress toward a negotiated settlement of the Cyprus question.

Since my previous report, the United Nations Secretary General has continued to work with the two Cypriot communities to achieve a framework agreement for a comprehensive Cyprus settlement. As I reported to you earlier, the Secretary General an-

nounced in June that the Greek Cypriot side had accepted revised documentation incorporating such an agreement. On August 8 the Turkish Cypriot leader, Mr. Denktash, sent the Secretary General a letter with detailed comments on the Secretary General's documentation and expressed willingness to meet with him for further discussion.

The Secretary General invited Mr. Denktash to New York and they met on September 12–13. Following their meetings the Secretary General said he had most useful talks with Mr. Denktash and that these talks would be helpful in deciding the steps to be taken in the near future.

The Security Council heard an oral report from the Secretary General on September 20. He told the Council that his efforts had brought the positions of the two sides closer than ever before; and he expressed his conviction that what had been achieved so far should lead to an early agreement on a framework for a just and lasting settlement of the Cyprus question. The United Kingdom Permanent Representative to the Security Council, speaking as President of the Council, expressed strong support on behalf of its members for the mandate of the Secretary General and called upon all parties to make a special effort in cooperation with the Secretary General to reach an early agreement.

Continuing his consultations, the Secretary General met with President Kyprianou on October 16 and October 25 for discussion of recent developments on the Cyprus issue. The Secretary General also met on October 25 with Turkish Prime Minister Ozal.

During this period, American officials continued their active efforts in support of the Secretary General's good offices mission and urged a cooperative and constructive attitude by all the parties. Ambassador Boehm encouraged support for a negotiated settlement in his meetings with President Kyprianou and Mr. Denktash. Secretary Shultz met with the Secretary General and during the General Assembly with the Greek and Turkish Foreign Ministers. Under Secretary Armacost also had useful talks with senior officials of Greece and Turkey during his October 28–November 3 visit to those countries.

Sincerely,

Ronald Reagan

Note: This is the text of identical letters addressed to Thomas P. O'Neill, Jr., Speaker of the House of Representatives, and Richard G. Lugar, chairman of the Senate Foreign Relations Committee.

Endangered Species Committee

Appointment of Two Members.
November 25, 1985

The Consolidated Grain and Barge Co. of St. Louis, MO, has requested an exemption from the requirements of section 7(a)(2) of the Endangered Species Act of 1973, as amended, that would permit establishment of a barge fleeting area on the Ohio River near Mound City, IL.

The President has appointed James R. Reilly, chief of staff, Office of the Governor, State of Illinois, and Bruce Williams, administrative assistant, Office of the Governor, State of Kentucky, to represent their respective States on the Endangered Species Committee to consider this application.

In addition to the two members from the affected States, the Committee consists of six designated Federal officials, with the Secretary of the Interior serving as Chairman.

National Mark Twain Day, 1985

Proclamation of November 26, 1985.

By the President of the United States of America

A Proclamation

Like the comet that startled the night sky at his birth and returned as a bright chariot to "carry him home" 75 years later, the literary achievements of Mark Twain can truly be called an "astronomical" phenomenon.

Born Samuel Langhorne Clemens, November 30, 1835, in Florida, Missouri, he enjoyed an idyllic boyhood in Hannibal, Missouri. There by the banks of the mighty Mississippi, he came to know and love the common people of America. Their crotchets and kindnesses; their exasperating foibles; their endearing loyalties; their dreams and hopes were printed indelibly in his memory. Annealed through time and art, those recollections would be transformed by his genius into immortal characters in masterworks that not only won great popularity in his day but have also stood the test of time.

Today, as we commemorate the 150th anniversary of Mark Twain's birth—and as Halley's Comet again brightens the skies of our planet—the wit, the wisdom, and the inimitable style of Mark Twain continue to delight and instruct young and old—in more than 50 languages.

It is a measure of the richness of Twain's genius and the complexity of his character that debates still go on as to whether he was primarily a humorist, a novelist, a charming spinner of provincial yarns, a cynic, or a sentimentalist. The truth is he was all of these—and more.

He was American to the core and he was also a sophisticated world traveller. He evoked the concrete details of his own time and place as no one else could, and he was also deeply versed in history.

He relished the innocent joys of childhood and the storybook adventures of his young manhood. He knew the fulfillment of a happy marriage and the heady wine of wealth and adulation. The dons of Yale and Oxford honored him with exalted degrees, and when he died the common people wept.

Twain also knew the shattering humiliation of betrayal and bankruptcy. He endured the soul-searing desolation of bereavement, and in the depths of his grief he could sometimes rail like the proverbial village atheist. But he could also write of the saintly Joan of Arc with the awe and ardor of a hagiographer. In many ways Twain remains a riddle. He still awaits a definitive biography. He would probably have been amused at all the fuss that has been made over him and chuckle at some of the theories the critics have spun about him and his works. Self-deprecation was the hallmark of his humor; he loved to puncture pomposity—even his own.

New York, Connecticut, California, and Hawaii are only some of the States that can claim to have shaped his life, but Hannibal, Missouri, where he grew up, will always have a prior claim. And so it is especially fitting that while all Americans celebrate this anniversary, Hannibal—which maintains his boyhood home as a museum—has been the scene of special events starting in May and culminating on November 30, the 150th anniversary of his birth.

The Congress, by House Joint Resolution 259, has designated November 30, 1985, as "National Mark Twain Day" and authorized and requested the President to issue a proclamation in observance of this event.

Now, Therefore, I, Ronald Reagan, President of the United States of America, do hereby proclaim November 30, 1985, as National Mark Twain Day. I call upon the people of the United States to observe such day with appropriate ceremonies and activities.

In Witness Whereof, I have hereunto set my hand this twenty-sixth day of November, in the year of our Lord nineteen hundred and eighty-five, and of the Independence of the United States of America the two hundred and tenth.

Ronald Reagan

Note: As printed above, the text of the proclamation was released by the Office of the Press Secretary on November 29.

The proclamation will be assigned a number when it has been filed with the Office of the Federal Register.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

November 25

The President met at the White House with members of the White House staff.

The President presented the Department of Defense Medal for Distinguished Public Service to Verne Orr, Secretary of the Air Force, who is retiring.

In a Rose Garden ceremony, the President was presented with a 60-pound turkey for Thanksgiving by John Holden, president, and Lew Walts, executive vice president, of the National Turkey Federation. The occasion marked the 38th presentation to the Nation's First Family in commemoration of the holiday.

In the afternoon, the President presented the 1985 Sertoma International Service to Mankind Award to John Fling in recognition of his work with the blind and needy of Columbia, SC.

In an Oval Office ceremony, the President received the official 1985 Christmas Seals of the American Lung Association from entertainer Pearl Bailey, the 1985 Christmas Seal chairman.

The White House announced that the Aggregate Report on Personnel is being transmitted to the Speaker of the House and the President of the Senate.

November 26

The President left the White House and went to Rancho del Cielo, his ranch near Santa Barbara, CA, for the Thanksgiving holiday weekend.

Nominations Submitted to the Senate

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

Submitted November 25

Frank B. Sollars,
of Ohio, to be a member of the Board of Directors of the National Consumer Cooperative Bank for a term of 3 years (reappointment).

Nominations—Continued

Submitted November 26

Howard V. Adair,
of Alabama, to be United States Marshal for the Southern District of Alabama for the term of 4 years (reappointment).

Robert L. Pavlak, Sr.,
of Minnesota, to be United States Marshal for the District of Minnesota for the term of 4 years (reappointment).

Kernan H. Bagley,
of Oregon, to be United States Marshal for the District of Oregon for the term of 4 years (reappointment).

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary which are not included in this issue.

Released November 19 [1]

Transcript:
Interview of Ambassador Edward L. Rowny, Special Adviser to the President and to the Secretary of State on Arms Reduction Negotiations by Worldnet

Released November 26

Announcement:
Nomination of the following individuals to be United States Marshals: Howard V. Adair, for the Southern District of Alabama; Kernan H. Bagley, for the District of Oregon; and Robert L. Pavlak, Sr., for the District of Minnesota

[1] *This release was not received in time for inclusion in last week's issue.*

Acts Approved by the President

Approved November 22 [1]

H.R. 1210 / Public Law 99–159
National Science, Engineering, and Mathematics Authorization Act of 1986

Approved November 25

H.R. 3038 / Public Law 99–160
Department of Housing and Urban Development-Independent Agencies Appropriations Act, 1986

H.R. 3447 / Public Law 99–161
Congressional Award Amendments of 1985

[1] *This act was not received in time for inclusion in last week's issue.*

Acts Approved—Continued
Approved November 25—Continued

S.J. Res. 228 / Public Law 99–162
A joint resolution relating to the proposed sales of arms to Jordan.

S.J. Res. 174 / Public Law 99–163
A joint resolution to designate November 18, 1985, as "Eugene Ormandy Appreciation Day"

Editor's Note

The President was at Rancho del Cielo, his ranch near Santa Barbara, CA, on November 29, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary, but not received by the Office of the Federal Register in time for inclusion in this issue, will be printed next week.

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